

Rule and Interpretive/Policy Statement Review Checklist (This form must be filled out electronically.)

This form is to be used when the current version of the rule(s) has/have not previously been reviewed. When reviewing an interpretive or policy statement, this document is to be used only if the review of the statement is not in conjunction with the review of a rule.

All responses should be **bolded**.

Document(s) Reviewed (include title): WAC 458-20-129, Gasoline service stations

Date last adopted/issued: 11/2/1973

Reviewer: **PAT MOSES**

Date review completed: 10/16/2002

Briefly explain the subject matter of the document(s):

• This Rule addresses the B&O and retail sales tax liabilities of gasoline service stations. It addresses the activities of cleaning or repairing automobiles, towing automobiles, automobile parking or storage, and the deduction for state/federal gallonage tax on motor vehicle fuel. This rule is intended to make the operators of these businesses aware that the taxability of each of their individual activities may vary, and to help them determine their appropriate tax classifications.

Type an "X" in the column that most correctly answers the question, and provide clear, concise, and complete explanations where needed.

1. Public requests for review:

YES	NO	
	X	Is this document being reviewed at this time because of a public (e.g.,
		taxpayer or business association) request?

If "yes," provide the name of the taxpayer/business association and a brief explanation of the issues raised in the request. **None**

2. Need:

YES	NO		
X		Is the document necessary to comply with the statutes that authorize it? (E.g.,	
		Is it necessary to comply with or clarify the application of the statutes that are	
		being implemented? Does it provide detailed information not found in the	
		statutes?)	
	X	Is the information provided in the document so obsolete that it is of little	
		value, warranting the repeal or revision of the document?	
	X	Have the laws changed so that the document should be revised or repealed?	
		(If the response is "yes" that the document should be repealed, explain and	



	identify the statutes the rule implemented, and skip to Section 10.)	
X	Is the document necessary to protect or safeguard the health, welfare (budget	
	levels necessary to provide services to the citizens of the state of	
	Washington), or safety of Washington's citizens? (If the response is "no", the	
	recommendation must be to repeal the document.)	

Please explain.

• WAC 458-20-129 is necessary to promote consistent application of tax by both taxpayers and agency personnel.

3. Related interpretive/policy statements, court decisions, BTA decisions, and WTDs:

Complete Subsection (a) only if reviewing a rule. Subsection (b) should be completed only if the subject of the review is an interpretive or policy statement. Excise Tax Advisories (ETAs), Property Tax Advisories and Bulletins (PTAs/PTBs), and Interim Audit Guidelines (IAGs) are considered interpretive and/or policy statements.

(a)

YES	NO		
X		Are there any interpretive or policy statements that should be incorporated	
		into this rule? (An Ancillary Document Review Supplement should be	
		completed for each and submitted with this completed form.)	
	\mathbf{X}	Are there any interpretive or policy statements that should be cancelled	
		because the information is currently included in this or another rule, or the	
		information is incorrect or not needed? (An Ancillary Document Review	
		Supplement should be completed for each and submitted with this completed	
		form.)	
	X	Are there any Board of Tax Appeals (BTA) decisions, court decisions, or	
		Attorney General Opinions (AGOs) that provide information that should be	
		incorporated into this rule?	
X		Are there any administrative decisions (e.g., Appeals Division decisions	
		(WTDs)) that provide information that should be incorporated into the rule?	

(b)

YES	NO	
		Should this interpretive or policy statement be incorporated into a rule?
		Are there any Board of Tax Appeals (BTA) decisions, court decisions, or Attorney General Opinions (AGOs) that affect the information now provided in this document?
		Are there any administrative decisions (e.g., Appeals Division decisions (WTDs)) that provide information that should be incorporated into the document?

If the answer is "yes" to any of the questions in (a) or (b) above, identify the pertinent document(s) and provide a <u>brief</u> summary of the information that should be incorporated into the document.

• Refer to prior review of this Rule, dated 9/30/99, for comments on ancillary documents. There are no additional ancillary documents to add.



4. Clarity and Effectiveness:

YES	NO		
X		Is the document written and organized in a clear and concise manner?	
X		Are citations to other rules, laws, or other authority accurate? (If no, identify the incorrect citation below and provide the correct citation.)	
X		Is the document providing the result(s) that it was originally designed to achieve? (E.g., does it reduce the need for taxpayers to search multiple rules or statutes to determine their tax-reporting responsibilities or help ensure that the tax law and/or exemptions are consistently applied?)	
	X	Do changes in industry practices warrant repealing or revising this document?	
	X	Do administrative changes within the Department warrant repealing or revising this document?	

Please explain.

- This rule is relied upon by taxpayers and departmental staff to determine the taxability of the various activities associated with this industry, and to promote consistent application of the statute.
- This rule is written in a clear and concise manner. There are few, if any, administrative decisions (WTDs) or other decisions relating to this rule even though it addresses a widespread industry. This indicates that the rule is reasonable, clear, and to the point.
- This rule mentions that the retailing and retail sales taxes apply to towing and automobile parking and storage. The rule will be more effective if it is revised to incorporate information on these issues now found in ancillary documents. This will reduce the need for taxpayers and departmental staff to review multiple documents to determine how tax applies in these areas.

5. Intent and Statutory Authority:

NO		
	Does the Department have sufficient authority to adopt this document? (Cite	
	the statutory authority in the explanation below.)	
	Is the document consistent with the legislative intent of the statute(s) that authorize it? (I.e., is the information provided in the document consistent with the statute(s) that it was designed to implement ?) If "no," identify the specific statute and explain below. List all statutes being implemented in Section 9, below.)	
X	Is there a need to recommend legislative changes to the statute(s) being implemented by this document?	

Please explain.

- The department's authority to make and publish rules is contained in RCW 82.01.060(2) and RCW 82.32.300.
- **6. Coordination:** Agencies should consult with and coordinate with other governmental entities that have similar regulatory requirements when it is likely that coordination can reduce duplication and inconsistency.



YES	NO		
	X	Could consultation and coordination with other governmental entities and/or	
		state agencies eliminate or reduce duplication and inconsistency?	

Please explain.

- The Department has exclusive authority for administering the business & occupation and retail sales taxes as reported on the combined excise tax return. The subject matter of Rule 129 is the specific domain of the Department of Revenue.
- **7.** Cost: When responding, consider only the costs imposed by the document being reviewed and not by the statute.

YES	NO	
	X	Have the qualitative and quantitative benefits of the document been
		considered in relation to its costs? (Answer "yes" only if a Cost Benefit
		Analysis was completed when the rule was last adopted or revised.)

Please explain.

- This is an interpretive rule that imposes no new or additional administrative burdens on businesses that are not already imposed by the law.
- **8. Fairness:** When responding, consider only the impacts imposed by the document being reviewed and not by the statute.

YES	NO		
X		Does the document result in equitable treatment of those required to comply	
		with it?	
	X	Should it be modified to eliminate or minimize any disproportionate impacts	
		on the regulated community?	
	X	Should the document be strengthened to provide additional protection to	
		correct any disproportionate impact on any particular segment of the regulated	
		community?	

Please explain.

• This rule clarifies the application of B&O and retail sales taxes to this industry. In that manner it helps to insure that taxpayers can self determine their specific liabilities and promotes voluntary compliance. The rule also promotes consistent and fair application of the related statutes on the part of DOR staff.



9. LISTING OF DOCUMENTS REVIEWED: Use "bullets" with any lists, and include documents discussed above. Citations to statutes, interpretive or policy statements, and similar documents should include titles. Citations to Attorney General Opinions (AGOs) and court, Board of Tax Appeals (BTA), and Appeals Division (WTD) decisions should be followed by a brief description (i.e., a phrase or sentence) of the pertinent issue(s).

Statute(s) Implemented: No additional implementing statutes since this Rule's last review in 1999.

Interpretive and/or Policy Statements (e.g., ETAs, PTAs, IAGs): No new ancillary interpretive and or policy documents since this Rule's last review in 1999.

Court Decisions: None

Board of Tax Appeals Decisions (BTAs): None

Appeal Division Decisions (WTDs): No additional WTD's since this Rule's last review in 1999.

Attorney General Opinions (AGOs): None

Other Documents (e.g., special notices or Tax Topic articles, statutes or regulations administered by other agencies or government entities, statutes, rules, or other documents that were reviewed but were not specifically relevant to the subject matter of the document being reviewed): **None**

10. Review Recommendation:

<u>X</u>	_ Amend
	Repeal/Cancel (Appropriate when action is not conditioned upon another rule-making action or issuance of an interpretive or policy statement.)
	Leave as is (Appropriate even if the recommendation is to incorporate the current information into another rule.)
	Begin the rule-making process for possible revision. (Applies only when the Department has received a petition to revise a rule.)

Explanation of recommendation: Provide a brief summary of your recommendation. If recommending that the rule be amended, be sure to note whether the basis for the recommendation is to:

- Correct inaccurate tax-reporting information now found in the current rule;
- Incorporate legislation;
- Consolidate information now available in other documents (e.g., ETAs, WTDs, and court decisions); or
- Address issues not otherwise addressed in other documents (e.g., ETAs, WTDs, and court decisions).



The rule is correct as is. However, information provided by ancillary documents should be included under the current subject of the rule. In particular, additional information about automobile towing, roadside service, and parking should be added to this rule to make it more useful and complete.

11.	Manager action:	Date:			
	Reviewed and a	ccepted recommendation			
Am	Amendment priority:				
	1				
	2				
	3				
	4				